

COUNTY OF  
**manistee**  
MICHIGAN



Manistee County Courthouse  
415 Third Street • Manistee, Michigan 49660

**CLERK**

Lindsey Marquardt  
(231) 723-3331

**CONTROLLER/ADMINISTRATOR**

Lisa Sagala  
(231) 398-3504

**Board of Commissioners**

**CHAIRPERSON**

Jeffrey Dontz

**VICE-CHAIRPERSON**

Karen Goodman

Margaret Batzer

Eric Gustad

Nikki Koons

Janice McCraner

Richard Schmidt

**POLICY COMMITTEE**

Friday, November 17, 2023  
2:30 p.m.

Manistee County Planning Department  
Conference Room

**MINUTES**

Members Present: Nikki Koons (present at 2:31 p.m.); and Karen Goodman,  
Chairperson

Members Absent: Margaret Batzer

Others Present: Karen Feliczak, Court Administrator; Jennifer Kirchinger, Register  
of Deeds; Jason Torrey, Undersheriff (Zoom); Heather Vasquez,  
Equalization Director (Zoom); Corbin Nickelson,  
Equalization/Register of Deeds (Zoom); Loren VanAlstine, Chief  
Deputy Register of Deeds (Zoom); Julie Griffis, HR Generalist;  
Lisa Sagala, Controller/Administrator; Lindsey Marquardt, County  
Clerk

The meeting was called to Order at 2:30 p.m.

**NOTE – Items requiring Board Action are indicated in BOLD**

**PUBLIC COMMENT**

None.

**NEW BUSINESS**

**ANTI-HARASSMENT POLICY AND COMPLAINT PROCEDURE**

Julie Griffis presented the Anti-Harassment Policy and Complaint Procedure. (APPENDIX A)  
This is a first draft of the policy for review by committee members. Julie indicated that the policy  
has been forwarded to Bonnie Toskey for her review regarding elected officials. Elected officials

are not employees of the County and not subject to disciplinary action by the County. Once some clarification is received it will be implemented into the policy. Karen Goodman inquired if the Consensual Romantic or Sexual Relationships portion should become a separate policy or become a part the nepotism policy. This policy should also include reference to the policy that the Sheriff's Office has and any policy the Courts may adopt.

**OLD BUSINESS**

**PERFORMANCE MERIT PROGRAM UPDATE**

After the last meeting, Julie was to meet with various departments as to who is on board with the program. The Courts have responded that they would not participate in the Performance Merit Program. As previously discussed, if everyone wasn't on board, the County would not implement the program. The County will revert to a step system as previously used by the County and will contact Nottley for direction.


It is recommended that departments still complete performance evaluations, not tied to pay, but for documentation of employees' performance.

**OTHER ITEMS FROM COMMITTEE MEMBERS**

None.

The meeting was adjourned at the Call of the Chair at 3:00p.m.

  
\_\_\_\_\_  
Nikki Koons

  
\_\_\_\_\_  
Karen Goodman, Chairperson

ABSENT  
\_\_\_\_\_  
Margaret Batzer

## **Manistee County Anti-harassment Policy and Complaint Procedure (includes Dating/Consensual Relationship Policy Provision)**

### **Objective**

Manistee County strives to create and maintain a work environment in which people are treated with dignity, decency, and respect. The environment of the County should be characterized by mutual trust and the absence of intimidation, oppression, and exploitation. Manistee County will not tolerate unlawful discrimination or harassment of any kind. Through enforcement of this policy and by education of employees, Manistee County will seek to prevent, correct, and discipline behavior that violates this policy.

All employees, regardless of their positions, are covered by and are expected to comply with this policy and to take appropriate measures to ensure that prohibited conduct does not occur. Appropriate disciplinary action will be taken against any employee who violates this policy. Based on the seriousness of the offense, disciplinary action may include verbal or written reprimand, suspension, or termination of employment.

Managers, Supervisors, and Elected Officials who knowingly allow or tolerate discrimination, harassment, or retaliation, including the failure to immediately report such misconduct to Administration, are in violation of this policy and subject to discipline.

### **Prohibited Conduct Under This Policy**

Manistee County, in compliance with all applicable federal, state, and local anti-discrimination and harassment laws and regulations, enforces this policy in accordance with the following definitions and guidelines:

#### **Discrimination**

It is a violation of Manistee County's policy to discriminate in the provision of employment opportunities, benefits or privileges; to create discriminatory work conditions; or to use discriminatory evaluative standards in employment if the basis of that discriminatory treatment is, in whole or in part, the person's race (including hairstyle/texture), color, national origin, age, religion, disability status, sex, sexual orientation, gender identity or expression, genetic information or marital status.

Discrimination of this kind may also be strictly prohibited by a variety of federal, state, and local laws, including Title VII of the Civil Rights Act of 1964, the Age Discrimination Act of 1967 and the Americans with Disabilities Act of 1990. This policy is intended to comply with the prohibitions stated in these anti-discrimination laws.

Discrimination in violation of this policy will be subject to disciplinary measures up to and including termination.

**Harassment**

Manistee County prohibits harassment of any kind, including sexual harassment, and will take appropriate and immediate action in response to complaints or knowledge of violations of this policy. For purposes of this policy, harassment is any verbal or physical conduct designed to threaten, intimidate, or coerce an employee, co-worker, or any person working for or on behalf of Manistee County.

The following examples of harassment are intended to be guidelines and are not exclusive when determining whether there has been a violation of this policy:

Verbal harassment includes comments that are offensive or unwelcome regarding a person's national origin, race, color, religion, age, sex, sexual orientation, pregnancy, appearance, disability, gender identity or expression, marital status, or other protected status, including epithets, slurs, and negative stereotyping.

Nonverbal harassment includes distribution, display, or discussion of any written or graphic material that ridicules, denigrates, insults, belittles or shows hostility, aversion, or disrespect toward an individual or group because of national origin, race, color, religion, age, gender, sexual orientation, pregnancy, appearance, disability, sexual identity, marital status, or other protected status.

**Sexual harassment**

Sexual harassment is a form of unlawful employment discrimination under Title VII of the Civil Rights Act of 1964 and is prohibited under Manistee County's anti-harassment policy. According to the Equal Employment Opportunity Commission (EEOC), sexual harassment is defined as "unwelcome sexual advances, requests for sexual favors, and other verbal or physical conduct of a sexual nature ... when ... submission to or rejection of such conduct is used as the basis for employment decisions ... or such conduct has the purpose or effect of ... creating an intimidating, hostile or offensive working environment."

Sexual harassment occurs when unsolicited and unwelcome sexual advances, requests for sexual favors, or other verbal or physical conduct of a sexual nature:

Is made explicitly or implicitly a term or condition of employment.

Is used as a basis for an employment decision.

Unreasonably interferes with an employee's work performance or creates an intimidating, hostile or otherwise offensive environment.

Sexual harassment may take different forms. The following examples of sexual harassment are intended to be guidelines and are not exclusive when determining whether there has been a violation of this policy:

Verbal sexual harassment includes innuendoes, suggestive comments, jokes of a sexual nature, sexual propositions, lewd remarks, and threats; requests for any type of sexual favor (this includes repeated, unwelcome requests for dates); and verbal abuse or "kidding" that is oriented toward a prohibitive form of harassment, including that which is sexual in nature and unwelcome.

Nonverbal sexual harassment includes the distribution, display or discussion of any written or graphic material, including calendars, posters and cartoons that are sexually suggestive or show hostility toward an individual or group because of sex; suggestive or insulting sounds; leering; staring; whistling; obscene gestures; content in letters, notes, facsimiles, e-mails, photos, text messages, tweets and Internet postings; or other forms of communication that are sexual in nature and offensive.

Physical sexual harassment includes unwelcome, unwanted physical contact, including touching, tickling, pinching, patting, brushing up against, hugging, cornering, kissing, fondling, and forced sexual intercourse or assault.

Courteous, mutually respectful, pleasant, noncoercive interactions between employees that are appropriate in the workplace and acceptable to and welcomed by both parties are not considered to be harassment, including sexual harassment.

#### **Consensual Romantic or Sexual Relationships**

Manistee County strongly discourages romantic or sexual relationships between a manager, other supervisory employee, or Elected Official and an employee who reports directly or indirectly to that person, because such relationships tend to create compromising conflicts of interest or the appearance of such conflicts. In addition, such a relationship may give rise to the perception by others that there is favoritism or bias in employment decisions affecting the staff employee. Moreover, given the uneven balance of power within such relationships, consent by the staff member is suspect and may be viewed by others, or at a later date by the staff member, as having been given as the result of coercion or intimidation. The atmosphere created by such appearances of bias, favoritism, intimidation, coercion, or exploitation undermines the spirit of trust and mutual respect that is essential to a healthy work environment. If there is such a relationship, the parties need to be aware that one or both may be moved to a different department or other actions may be taken.

If any employee of Manistee County enters into a consensual relationship that is romantic or sexual in nature with an employee who reports directly or indirectly to that employee, or if one of the parties is in a supervisory capacity in the same department in which the other party works, the parties must notify Administration. Because of potential issues regarding quid pro quo harassment, Manistee County has made reporting mandatory. This requirement does not apply to employees who do not work in the same department or to parties where neither one supervises or otherwise manages responsibilities over the other.

Once the relationship is made known to Manistee County, Administration will review the situation with human resources in light of all the facts (reporting relationship between the parties, effect on co-workers, job titles of the parties, etc.) and will determine whether one or both parties need to be moved to another job or department. If it is determined that one party must be moved, and there are jobs in other departments available for both, the parties may decide who will be the one to apply for a new position. If the parties cannot amicably come to a decision, or the party is not chosen for the position to which he or she applied, Administration will decide which party will be moved. That decision will be based on which move will be least disruptive to the organization as a whole. If no other jobs are available for either party, the parties will be given the option of terminating their relationship or resigning.

### **Retaliation**

No hardship, loss, benefit, or penalty may be imposed on an employee in response to:

Filing or responding to a bona fide complaint of discrimination or harassment.

Appearing as a witness in the investigation of a complaint.

Serving as an investigator of a complaint.

Lodging a bona fide complaint will in no way be used against the employee or have an adverse impact on the individual's employment status. However, filing groundless or malicious complaints is an abuse of this policy and will be treated as a violation.

Any person who is found to have violated this aspect of the policy will be subject to discipline up to and including termination of employment.

### **Confidentiality**

All complaints and investigations are treated confidentially to the extent possible, and information is disclosed strictly on a need-to-know basis. The identity of the complainant is usually revealed to the parties involved during the investigation, and Administration will take adequate steps to ensure that the complainant is protected from retaliation during and after the investigation. All information pertaining to a complaint or investigation under this policy will be maintained in secure files within the Administrator's Office.

### **Complaint procedure**

Manistee County has established the following procedure for lodging a complaint of harassment, discrimination, or retaliation. The company will treat all aspects of the procedure confidentially to the extent reasonably possible.

Complaints should be submitted as soon as possible after an incident has occurred, preferably in writing. The HR Generalist may assist the complainant in completing a written statement or,

in the event an employee refuses to provide information in writing, the HR Generalist will dictate the verbal complaint.

Upon receiving a complaint or being advised by a supervisor, manager, or elected official that violation of this policy may be occurring, the HR Generalist will notify the Administrator and review the complaint with the county's legal counsel.

The HR Generalist will initiate an investigation to determine whether there is a reasonable basis for believing that the alleged violation of this policy occurred.

If necessary, the complainant and the respondent will be separated during the course of the investigation, either through internal transfer or administrative leave.

During the investigation, the HR Generalist, together with legal counsel or other management employees, will interview the complainant, the respondent, and any witnesses to determine whether the alleged conduct occurred.

Upon conclusion of an investigation, the HR Generalist or other person conducting the investigation will submit a written report of his or her findings to the company. If it is determined that a violation of this policy has occurred, the HR Generalist will recommend appropriate disciplinary action. The appropriate action will depend on the following factors:

- a) the severity, frequency, and pervasiveness of the conduct;
- b) prior complaints made by the complainant;
- c) prior complaints made against the respondent; and
- d) the quality of the evidence (e.g., firsthand knowledge, credible corroboration).

If the investigation is inconclusive or if it is determined that there has been no violation of policy, but potentially problematic conduct may have occurred, the HR Generalist may recommend appropriate preventive action.

The Administrator will review the investigative report and any statements submitted by the complainant or respondent, discuss results of the investigation with the HR Generalist and other management staff as appropriate, and decide what action, if any, will be taken.

Once a final decision is made by the Administrator, the HR Generalist will meet with the complainant and the respondent separately and notify them of the findings of the investigation. If disciplinary action is to be taken, the respondent will be informed of the nature of the discipline and how it will be executed.

#### Alternative legal remedies

Nothing in this policy may prevent the complainant or the respondent from pursuing formal legal remedies or resolution through local, state, or federal agencies or the courts.